BUILDINGS: DEEP RETROFITS FOR GOVERNMENT BUILDINGS

New Mexico Energy Summit August 6, 2019





THE REAL PROPERTY OF THE REAL



Your Faculty



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Objectives

For the Energy Summit:

 Provide technical assistance and action planning resources to support the goals of New Mexico's Energy Transition Act

For Today's Buildings session:

- Introduce participants to the fundamentals of cost effectively pursing deep efficiency on municipal buildings
- For the Backcasting Exercise:
 - Equip participants with a takeaway resource to get them closer to their municipal building efficiency goals





Today's Agenda

Welcome & Introductions

Part 1: Download Session

- Overview & Value Proposition
- Process for Deep Energy Retrofits
- Financing
- Tools & Resources
- Goal Setting
- - Break (15 min) - -

Part 2: Backcasting Exercise

- Set Milestones
- Define Activities
- Determine Next Steps



Ground Rules

- Confidentiality: you can say who attended or things that are said, but not both (do not say this person said that)
- Democracy of time: make room for equal participation for all
- Be present: no phones or computers out
- Industry Expectation: Not there to sell anything; there to act as technical experts who can provide technical expertise and guidance as *requested* by local government representatives
- Call out acronyms



Check-In

Round Table

- Name
- Representation
- Have you ever worked on a municipal building retrofit?



Filling in your Backcasting Handout

- WHAT: Template for you to start filling out an action-oriented plan to help you achieve your municipal efficiency goals
- WHY: To frame and anchor initial local stakeholder conversations, to test assumptions and collect feedback
- WHEN: Majority of document will be complete in part 2 of the session

Backcasting Approach to Identify a Key Activity







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2019 New Mexico Energy Summit

Office of ENERGY EFFICIENCY & RENEWABLE ENERGY

Buildings: Deep Retrofits for Government Buildings

Adam Guzzo, Advisor U.S. Department of Energy Office of Energy Efficiency & Renewable Energy Weatherization & Intergovernmental Programs Office



Opportunity

- 30% of the energy used in buildings is wasted on average¹
- **2.4%** is the average energy savings per year for buildings that benchmark their energy performance²
- **40%** of cities do not benchmark the energy performance of cityowned buildings³



Impact

• **\$120 billion** in annual savings if we cut the wasted energy in U.S. homes and buildings⁴

¹EPA, ENERGY STAR Save Energy; ²EPA, ENERGY STAR Portfolio Manager Data Trends, 2012; ³U.S. Conference of Mayors, How Energy Technologies are Reshaping America's Cities, 2016; ⁴DOE's Building Technologies Office;

Unlocking Energy & Cost Savings in Local Government Buildings

Opportunity

Impact

- Energy can account for as much as 10% of a typical government's annual operating budget¹
- Local governments:
 - Own >12 billion square feet of building space²
 - Spend more than \$18 billion annually on energy in their buildings (source energy)³

If all local governments cut energy use in buildings by:

Municipal Energy Consumption Profiles (Btu)



District of Columbia



¹EPA Clean Energy Lead by Example Guide, 2009; ²EIA, 2012 CBECS, Table B1; ³EIA, 2012 CBECS, Table C1 (1,957 TBtus X 2018 Unit Energy Costs); ⁴1,957 TBtus X 2.4% X 2018 Unit Energy Costs; ⁵1,957 TBtus X 30% X 2018 Unit Energy Costs

2.4% per year = potential savings of \$450 million per year⁴

30% per year = potential savings of \$5.7 billion per year⁵



Population: 110,000 Building Portfolio: 19 buildings totaling 38K sq. ft. Baseline Energy Consumption: 75M (kBtu) Baseline Energy Costs: \$720,000

Saving 2.4% per year can result in:

- Year 1: **\$17,000** saved (in one year compared to baseline)
- Year 5: **\$260,000** in cumulative savings (**\$85,000** less than baseline)
- Year 10: **\$950,000** in cumulative savings (**\$170,000** less than baseline)

New Mexico has started to take aggressive actions around improving their municipal buildings

ALBUQURQUE

Mayor Tim Keller on Wednesday announced a plan that would move the City of Albuquerque toward what he called 100 percent renewable, clean energy within four years.

NEW MEXICO

New Mexico is pushing forward with multimillion-dollar, energy-saving upgrades to its portfolio of agency buildings in the state capital, as part of an emerging climate-change strategy from Democratic Gov. Michelle Lujan Grisham.

LAS CRUCES

According to his newsletter, Garza projected those city buildings could see as much as a 35 percent improvement in energy savings.

The city has also budgeted \$1 million, and entered into an agreement with the New Mexico Energy, Minerals and Natural Resources Department, to utilize professional consulting services to audit city facilities for potential long-term energy savings.



Municipal energy upgrades provide many benefits

Community- Wide Benefits	 Serves as an example to and educates the community Local job creation and economic development Local health and environmental benefits Resiliency (if paired with storage)
Municipal Agency Benefits	 Operational cost savings Reduction in GHG emissions Progress toward sustainability goals



But we need solutions to achieve deep levels of efficiency for existing buildings

Deep energy retrofits are perceived to be:

- Costly
- > Complex
- Difficult to procure
- Too sophisticated when pursuing net-zero energy

According to a recent survey by the U.S. Energy Information Agency, <u>72 percent</u> of gross square footage in the U.S. belongs to buildings over twenty years old.

Existing globally are receiving energy retrofits at a rate of around <u>1% per year</u>, while a rate of around <u>3.2% per year</u> is required to avoid a 2 degree rise in global temperatures.



Because some of us feel this way



"This would have been a great green building if it wasn't for the bad decisions made at the design team meeting held on July 9th, 2011."



16

Now, we're paying for it -Building lifecycle costs far outweigh first costs







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Moving Forward

A solution for existing municipal buildings: Zero Over Time

Zero Over Time (ZOT) is an approach that sets existing municipal buildings on a **financially viable path to achieve net zero energy.**

The ZOT approach helps local municipalities perform upgrades at the right time to achieve the best lifecycle economics.

If you align deep energy efficiency, renewable energy, and energy storage projects with life-cycle event triggers, investments will go further.



Pursuing deep retrofits cost effectively can be achieved by following 6 simple steps:





Key concept: trigger calendar

Example Trigger Event Calendar

	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Building #1															
Building #2											÷÷				
Building #3											<u>.</u>				
Building #4															
Portfolio-wide	5		5			5			5			5			\mathbf{O}

Key:

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Trigger Event	Water Heater System Replacement	HVAC Replacement	Roof Replacement	New Utility Rates	New construction or major renovation project	Regular Energy Checkups



Triggers: Equipment Reaching End of Life

TIMING	ACTIONS TO CONSIDER					
HVAC replacement	Replace HVAC equipment with higher-efficiency equipment or new HVAC technology at end of life. Always right-size mechanical equipment to the actual loads (not just like-for-like sizing), and wherever possible downsize equipment if load-reducing ECMs were performed. Consider fuel switching equipment from gas to electric.					
Roof replacement	Consider adding insulation if recommended by the energy analysis, and ensure that the roof meets load requirements for future solar installation. Consider adding toplighting, which improves daylighting, though design carefully to avoid introducing too much heat. If viable, add solar. Consider painting the roof white in hot climates.					
Window replacement	Consider high-performance windows. Note that high-performance windows may reduce loads enough to downsize HVAC, so ensure HVAC sizing is analyzed before the next HVAC replacement.					
Siding replacement	Install continuous insulation on exterior walls.					
Backup power generator replacement	Consider swapping out diesel generator for batteries and/or a microgrid as technology improves and becomes more affordable.					
Water heating systems replacement	Consider opportunity for fuel switching to electric. For more information, review RMI's report on <u>The Economics of Electrifying Buildings</u> .					



Key Concept: Right-Timing Investments and Incremental Costs



Cities often plan for like-for-like replacements at the end of useful life

Investing in higher-efficiency units only requires investing in the **incremental cost** of the high-efficiency unit

A change in investment framework results in a project with **favorable** economics



Check-In

Question

- Does your local municipality track asset data or capital planning for its municipal buildings?
- How far out do you currently plan (if at all)?





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Energy Performance Contracting and deep retrofits to improve infrastructure in publicly owned facilities

by: Harold Trujillo, PE, Bureau Chief Energy Conservation and Management Division Energy, Minerals and Natural Resources Department

<u>larold.trujillo@state.nm.us</u> 476-3372

Senator Heinrich's Energy Summit August 5 and 6, 2019 Albuquerque, NM

Continue to Pay High Utility Bills or Improve Facilities



Opportunities with energy performance contracting



The Public Facility Energy Efficiency and Water Conservation Act 6-23-1 – Started 1993

• The Act **ALLOWS GUARANTEED UTILITY SAVING CONTRACTS** to make infrastructure improvements that reduce energy, water or conservation-related operating costs.

- The contractor shall provide a WRITTEN GUARANTEE of the cost savings.
- The contractor shall bear **DIRECT FINANCIAL RESPONSIBILITY** with the governmental unit for the life of the contract to make sure it works.

• The contract may extend beyond the fiscal year and go for up to 25 years.

• A governmental unit may enter into an installment payment contract or Lease-purchase agreement for the purchase and installation of energy and water conservation measures.

• The utility budget of a state agency cannot be reduced because the utility savings are being used to pay for the infrastructure improvements.

Legislation is ideal to make infrastructure improvements

- Improvements can be made with 3rd party financing resources using utility cost savings.
- The implementation is a turn-key process where the provider:
 - Conducts an Investment grade energy and cost savings assessment of potential measures
 - Performs design and installation of measures
 - Performs measurement and verification of savings throughout life of contract
 - Provider can also provide maintenance and training if requested

Over \$200 million of improvement to infrastructure have been made since 1995

- Boilers
- Chillers
- Cool roofs
- Solar
 - Photovoltaic
 - Thermal
- Lighting

History of 6-23-1 NMSA 1978



University and College Projects

- NM State University \$15 Million Very successful
- Clovis Community College Leveraged \$ 2 Million of GO Bond with \$2.4 Million of ESCO funding.
- **Eastern NM** Implemented it's 3rd energy performance contract and has the lowest cost per square foot energy costs.



•Courthouse Energy Cost Savings – -3 month period only





Upgrades







•Chiller relocation

•New Boilers

•New Water Heater

2019 ESCO Projects Examples

•The **General Services Department** in August 2019 begin a \$32 million project to improve the energy efficiency of 30 office buildings in Santa Fe.

•- will cut utility bills in half, saving the state at least \$1.1 million a year. The project also will make workplaces more comfortable a win-win.

•PV Solar Systems \$14,135,147, Annual Savings \$568,885

•Lighting upgrades \$ 4,601,715, Annual Savings \$211,885

•NM Institute of Mining and Technology in March 2019 began a \$9.33 Million project to improve the energy efficiency of their campus. The institute contributed \$3.0 Million from internal sources. The total annual savings will be \$606,816.

• PV Solar System 655 KW-DC \$1.47 Million, Annual Savings \$93,000

Interior LED Lighting LED \$2.00 Million, Annual Savings \$210,000

•NM Military Institute in July began a \$6.4 Million energy efficiency improvement project that will save \$334,816 per year.

Interior and Exterior LED lighting \$1.3 Million, Annual Savings\$120,300
High efficiency chillers \$400,000, Annual Savings \$16,400

•Building Automation System \$1.75 Million, Annual Savings \$93,000

Other Local Government Projects Examples

- Silver City Waste Water Plant PV System (PPA)
- Silver city New Water Meter Program
- Truth or Consequences PV System
- City of Bloomfield PV, Office and Street Lighting
- City of Farmington
- Bernalillo County Detention Center

Reviewing responsibilities of the Energy, Minerals and Natural Resources Dept. and Office of State Engineer

- Certify Qualifications
- Certify energy savings calculations.
- Extra assurance EMNRD Provides 3rd party oversight of projects with initial review of facility for savings opportunities and regular on site inspections to insure the project is installed correctly. 1% is added to the cost of project.
- Water Conservation Projects are approved by the Office of State Engineer.
Implementation cost and savings from Project Completed in the last 4 years.

- Total Impact of Projects Implemented including PV System PPA projects
 - \$230.5 million, 109.4 Million kWhs saved, \$10.2 Million/year savings, guaranteed
- Esco projects only:
 - 28 projects, covering 19.1 million square feet
 - Totaling **\$199.3 Million** in project work,
 - Greenhouse gas emissions reductions by 130.6 million pounds of CO2e per year
 - Reducing utility spending of facilities by \$9.1 million per year over the average contract lifetime 17.4 years
 - the reduction in greenhouse gasses over the life of the project is estimated to be **2.2 Billion pounds of CO2e.**
 - This reduction is the equivalent of **2.5 Billion miles driven** by an average passenger vehicle or **123,378 home's** energy use for one year.

Tools available from NM Energy, Minerals and Natural Resources Department

- Contract Templates for Investment Grade Audit Contract, Final Energy Performance Contracts and RFP for Financing
- State Price Agreements of Qualified Vendors
- **3-rd Party assistance** to <u>guide you</u> through the process.
- **3-rd Party assistance** to <u>verify installation</u> of measures
- Technical Assistance from the Engineering staff of the NM Energy Conservation and Management Division
- Verification of Savings
- **Examples** of other projects
- <u>http://www.emnrd.state.nm.us/ECMD/CleanEnergyPerformanceFinan</u> cing/cleanenergyperformancefinancing.html



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How Do We Unlock the Energy & Cost Savings Opportunities in Local Government Buildings?

Adam Guzzo U.S. Department of Energy

- Set realistic and achievable goals
- Save taxpayer dollars
- Increase the efficiency of operations
- Create a culture of accountability and high performance
- Demonstrate leadership
- Communicate results and receive recognition

Tools and Resources

Adam Guzzo U.S. Department of Energy

Energy Data Tools, Schema, and Terms











Schema







Brick Schema

Terms and Definitions





Free Energy Data Tools: Efficient Operations



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Management Tool



Assess whole building energy and water consumption



Track green power purchase



Share/report data with others



Track changes in energy, water, greenhouse gas emissions, and cost over time

Create custom reports



Apply for ENERGY STAR certification

Images and content courtesy of EPA's "Overview of ENERGY STAR Portfolio Manager 2019" presentation, which can be found here: https://www.energystar.gov/buildings/tools-and-resources/overview_portfolio_manager_presentation

Free Energy Data Tools: Efficient Assets

What is the Asset Score?

A building's Asset Score reflects the building's as-built physical characteristics and overall energy efficiency, independent of occupancy and operational choices.





U.S. DEPARTMENT OF ENERGY



Free Energy Data Tools: Efficient Buildings



Public-Sector Leadership in the Better Buildings Challenge



Better Buildings Solution Center



More than 2,500 solutions are available!



Available at: https://betterbuildingssolutioncenter.energy.gov

Showcase Projects:

- Large and small buildings
- All sectors
- Specific building types such as courthouses, libraries, airports, fire stations, schools, universities, civic centers, offices and more

Implementation Models:

- Playbooks to overcome barriers: finance, data, energy management, staff training, community outreach, partnering with utilities, and more
- Multi-faceted and applicable across sectors

Other Resources, Toolkits, Case Studies

Showcase Project: Clark County Fire Station 16





Location: Las, Vegas, NV

Climate Zone: Hot-Dry

Population: 2,000,000

Project Size: 9,000 sq. Ft.

ANNUAL ENERGY USE (Source EUI)		ANNUAL ENERGY COST	
(000100 201)		Baseline (ASHRAE Standard)	
Baseline (ASHRAE Standard	d)		\$13,000
	283 kBtu/sq. ft.	Actual	
Actual (2017)			\$11,300
	178 kBtu/sq. ft.	COST SAVINGS:	
ENERGY SAVINGS:		\$1,700	

Energy Conservation Measures

- LED lighting with daylight sensors, occupancy sensors and multilevel switching
- High-efficiency DX air conditioning 21 SEER
- Gas fired split HVAC system 95% AFUE
- · Wi-Fi-enabled thermostat control

Better Buildings Solution Center



The Better Buildings Financing Navigator

The Better Buildings Financing Navigator is an online tool that helps public and private organizations find financing solutions for energy efficiency and renewable energy projects.



With the Navigator, you can...



Explore: Learn the basics of the clean energy financing market



Find: Answer a few simple questions to see which financing options might be a fit for your project



Connect: Speak to Better Buildings Financial Allies who may be able to finance your project

Available at: https://betterbuildingssolutioncenter.energy.gov/financing-navigator

State and Local Solution Center

More than 500 tools, resources, and best practices!





Available at: <u>https://energy.gov/eere/slsc</u>

State and Local Solution Center





GENERATE BUY-IN

2

6

Define the Merits of Tracking Energy Data: demonstrates that organizations that have established soluti energy data tracking systems report barefits in three areas - energy and cost savings, the ability to set realistic energy reduction goals, and improved control of energy budgets.

Align with Organizational Goals: describes the key drivers and benefits of using energy data management across driverne public sector organizations, heijang staff align goals with the mission of the organization.

BUILD A SOLID FOUNDATION

Oreate a Central Database: details the four key steps in the creation of a database that links facilities and other infrastructure with energy and water consumption, thereby laying the foundation for an efficient and data-driven energy management program.

Streamline Access to Data: describes the range of current and emerging solutions available for streamlining data access, with stepby-step guidance and tools for choosing a solution based on existing internal and utility commitment.

Leverage Data Management Tools: outlines the key tools used by public sector organizations to analyze and manage energy use and costs.

HARDWIRE ENERGY MANAGEMENT

Optimize the Organizational Structure: reviews models for integrating energy data management into the existing organizational structure to optimize efficiency and provide a resource to the reginization's diverse stateholders.

Drive Engagement and Communicate Besults: discusses strategies for engaging diverse stateholders on energy management in blackees.

WEATHERIZATION AND INTERGOVERNMENTAL PROGRAMS OFFICE



Available at: https://energy.gov/eere/slsc





Use the Energy Data Management Guide's step-by-step approach to establish a robust and sustainable energy data management program in your state, local government, or school district.

Access the guide's:

- Proven strategies with demonstrated, portfolio-wide energy savings
- Data management tools and resources ٠
- Customizable templates and worksheets ٠
- Relevant examples and case studies.

Learn more about the guide.

Step-by-Step Process

You're only seven steps away from taking control of your energy data.

Generate Buy-In

- Define the Merits of Tracking Energy Data
- Align with Organizational Goals

Build a Solid Foundation

- Create a Central Database
- Streamline Access to Data
- Leverage Data Management Tools

Hardwire Energy Management

- - Optimize the Organizational Structure

Drive Engagement and Communicate Results

Energy Data Management Guide





Local Government Spotlight: City of Gillette, Wyoming

Creating Sustainability in America's Energy Capital *Information in this Spotlight is based on primary reasonch comfucted in 2014*.

The City of Gillette, Wyoming is the seat of Campbell County, and the self-proclaimed energy capital of the nation where approximately 30% of U.S. coal is produced. While energy is abundant and relatively low cost, one of the city's goals is to demonstrate to its citizens, utility customers, and neighboring communities that the city government is a good steward of taxpayer funds and natural resources.

While the city has engaged in various energy efficiency and sustainability efforts over the years, an opportunity to significantly expand these efforts presented itself in 2012, with the launch of the Better Buildings Initiative, part of which encouraged building owners to track energy con-

Case Studies & Examples

sumptions and reduce e Approach: The Sustaina join this national initiative city's Sustainability Man decision makers to gene ering this new initiative, city-owned buildings was tive value proposition to

Strategies for generating

- Identify leadership
- Create and frame s
- Foster teamwork a

Develop a process

Following multiple meet its efforts to reduce ener program, Gillette has cor buildings and became th

Outcomes: By carefully o has elevated its relevand helping the city become pating funding needs an nal communication and now regularly takes part



Utility Bill Analysis Recovers Costs from Errors



Detailed utility billing analysis by the State of Maryland revealed a \$91,000 electronic billing error.



After examining all of its meters during a comprehensive rate appropriateness review, the State of North Carolina discovered that they had received and paid for bills that serviced buildings the state no longer owned or occupied. As a result of this review, the state was able to recover more than \$500,000 in erroneous charges from the new tenants



The City of Virginia Beach identified numerous accounts for which it paid a monthly charge but for which power usage was zero. Closing these accounts avoided the city future costs.

1 Gillette, Wyoming, Action Plan for Sustainability, 2012, Available at https://www4.eere.energy.gov/challenge/sites/default/filesAuploaded/files/Gillette_LAP_HINAL.pdf

2 US DOS Batter Buildings Implementation Model. City of Gillettic Inventory and Tracking Process, available at http://batterbuildingssolutioncenter energy gov/implementation-models/inventory-and-tracking-process

Stay Connected

State and Local Spotlight

Monthly newsletter with ~33,000 subscribers

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Contact:



stateandlocal@ee.doe.gov

Adam Guzzo Adam.Guzzo@ee.doe.gov



Efficiency and Renewable Energy's Weatherization and Intergovernmental Programs Office (WIP). This update for state, local, and K-12 officials features energy efficiency and renewable energy technologies and innovative practices across the United States by a wide range of government, community, and business stakeholders, in partnership with state and local organizations and community-based nonprofits.

News

2019 Better Buildings Progress Report

The U.S. Department of Energy's (DOE) Better Buildings Initiative released its 2019 Annual Progress Report.



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There are many different types of goals cities can set around their municipal building stock

XX% renewable energy for municipal buildings by 20XX

Pilot netzero energy project by 20XX Reduce municipal load by XX% by 20XX



Check-In

Write:

 Your name
A goal you'd like to work towards for your municipal building stock



NEW MEXICO ENERGY SUMMIT: BUILDINGS | 59



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Backcasting



Backcasting Approach to Identify a Key Activity



THANK YOU!



We'll be around for additional questions/support today