

# Today's Agenda

#### Welcome & Introductions

#### **Part 1: Residential Energy Disclosure**

- Overview & Value Proposition
- Policy Precedents
- Selecting Policy Parameters
- - Break (15 min) - -

#### Part 2: Residential Efficiency Standards

- Overview & Value Proposition
- Policy Precedents
- Key Policy Considerations

Moving Forward





### **Your Presenters**



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#### **Ground Rules**

- Confidentiality: please don't quote participants outside of the workshop
- Democracy of time: please make room for equal participation from all
- Be present: no phones or computers out; please stay engaged and collaborative
- Industry expectation: please don't sell products/services (instead share technical expertise / guidance as requested by local government representatives)



### Check-In

### **Prompt:**

Your name, role, and

1 phrase/sentence max on what you're hoping to learn today?



### Check-In



### **Show of Hands:**

How familiar are you with residential energy policies for single- or multifamily buildings?



### **Objectives**

#### For the Energy Summit:

 Provide technical assistance and action planning resources to support the goals of New Mexico's Energy Transition Act

#### For today's Buildings session:

 Introduce participants to the fundamentals of residential energy disclosure and efficiency standards, and engage in policy hypothesizing

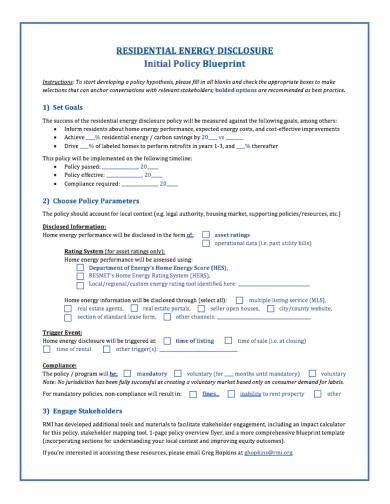
#### For your Policy Blueprints:

 Equip participants with a takeaway resource to start the process of developing and discussing policy options with local stakeholders



## Filling in your Policy Blueprints (handout)

- WHAT: Template for you to start filling out an initial policy hypothesis for your jurisdiction, based on today's content
- WHY: To frame and anchor initial stakeholder conversations locally, to test assumptions and collect feedback
- WHEN: Complete page 1 during Part 1, and page 2 during Part 2 of the session; we will provide more resources post-Summit





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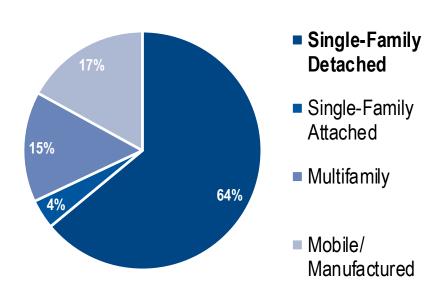




## **New Mexico's housing stock**

#### 944,000 Housing Units

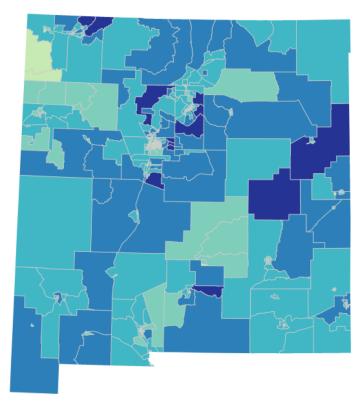
- 68% owner-occupied
- 32% rented



Sources: US Census Bureau, DOE's Low-Income Energy Affordability Data (LEAD) Tool

#### **Annual Energy Costs**







## Two categories of residential energy disclosure

#### 1. Home Energy Labels:

Requiring owners of **single-family** (1-4 unit) homes to disclose home energy performance information to (prospective) buyers and/or renters

#### 2. Benchmarking:

Requiring owners of **multifamily** properties (typically above a size threshold) to annually disclose energy consumption data to government, buyers, and/or renters

We will cover both categories but focus more on **home energy labels**, given that only 15% of NM's housing stock is multifamily and that benchmarking involves less variation.



# Which home will have the lowest energy costs?





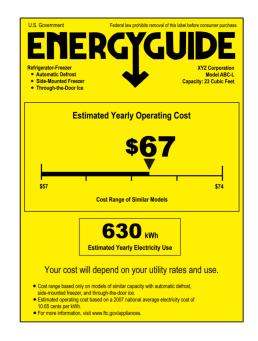
## Which home will have the lowest energy costs?

The Problem: This answer is invisible to prospective home buyers and renters in New Mexico today.

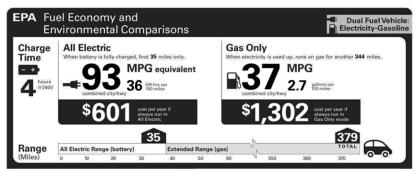


### Consumers need labels for what they can't see







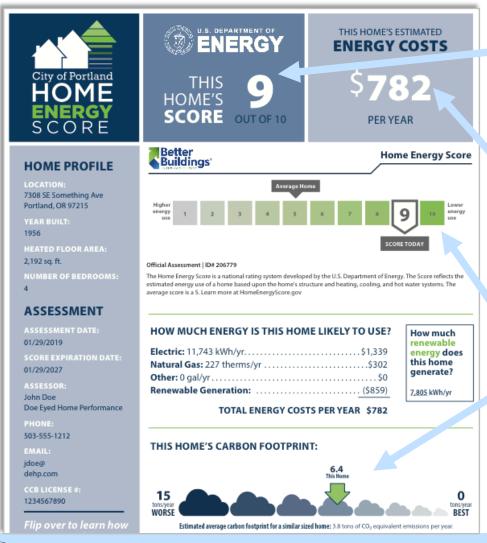








### Home energy labels inform potential renters/buyers about:



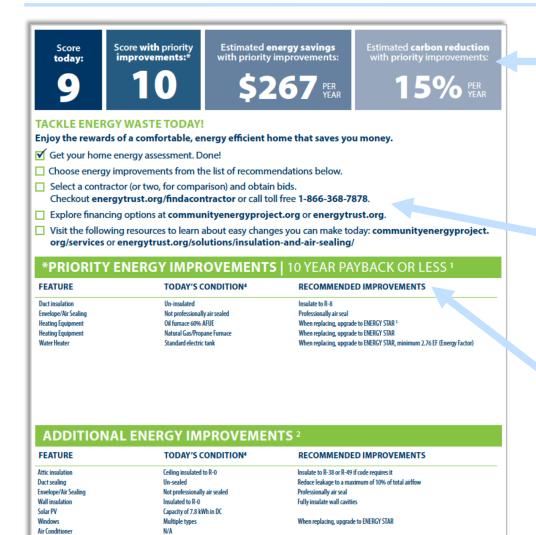
Overall energy efficiency and performance

Estimated energy costs, for comparison and budgeting

Simple visuals showing how home compares in terms of energy and carbon



### Home energy labels inform potential renters/buyers about:



Score and savings possible with priority improvements

Links to contractors and financing options for improvements

Recommendations for costeffective improvements to prioritize



Basement wall insulation

N/A

### **Key Policy Benefits**



#### **Consumer Protection**

Information transparency for major purchasing decisions and ongoing occupancy costs, reducing risk especially for lower-income households; "right to know"



#### **Economic Development**

Job creation (e.g. assessors, contractors), better functioning real estate marketplace, local reinvestment of savings, higher quality building stock



#### **Community Development**

Empower low-income households to identify and address energy burdens upfront; data collected can guide future policies and programming



#### **Climate Action**

Increased consumer awareness around this issue; foundation to drive improvements in the residential sector towards carbon goals (12%-22% retrofit conversion rates)



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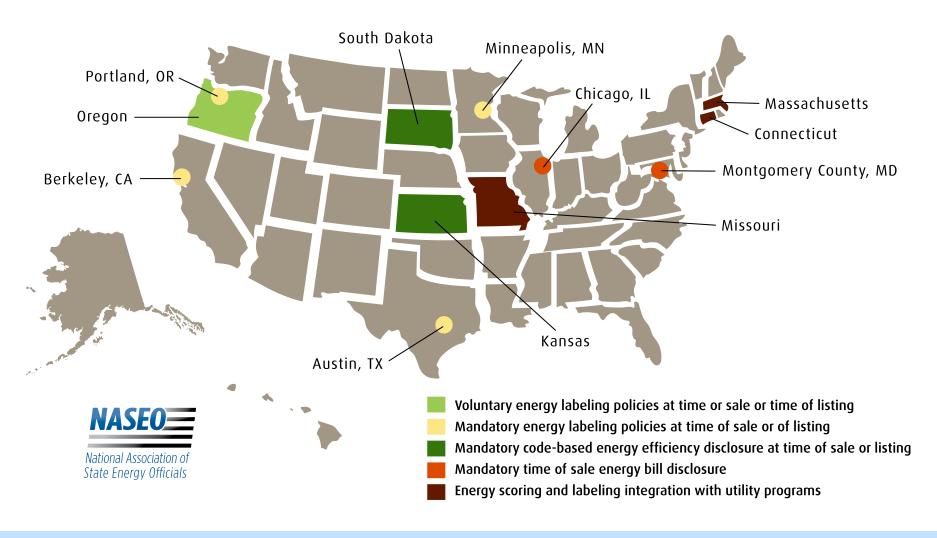
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### Single-family disclosure policies in states/cities/counties





## **Single-Family Disclosure**

Chicago requires utility bill disclosure and makes this info available in the MLS (encouraged, not required)



#### Chicago, IL

**Effective:** 1987 / 2013

Trigger: Time of Sale & Rental

**Information:** Operational (past 12 months gas and electricity\* bills)

**Enforcement:** Mandatory

Exempt: N/A

**Notes:** Utilities provide info at no cost to owners; city, MLS, and

utilities to develop web portal that also provides upgrade

recs and resources in listings

<sup>\*</sup> Electricity disclosure required only for sales (not rentals)



## **Single-Family Disclosure**

Portland's Home Energy Score program incorporates best practices from US and international examples



#### Portland, OR

Effective: 2018

Trigger: Time of Listing

Information: Asset (HES)

**Enforcement:** Mandatory

**Exempt:** Mobile, manufactured, stacked units; distressed sales;

newly built homes that meet performance requirements

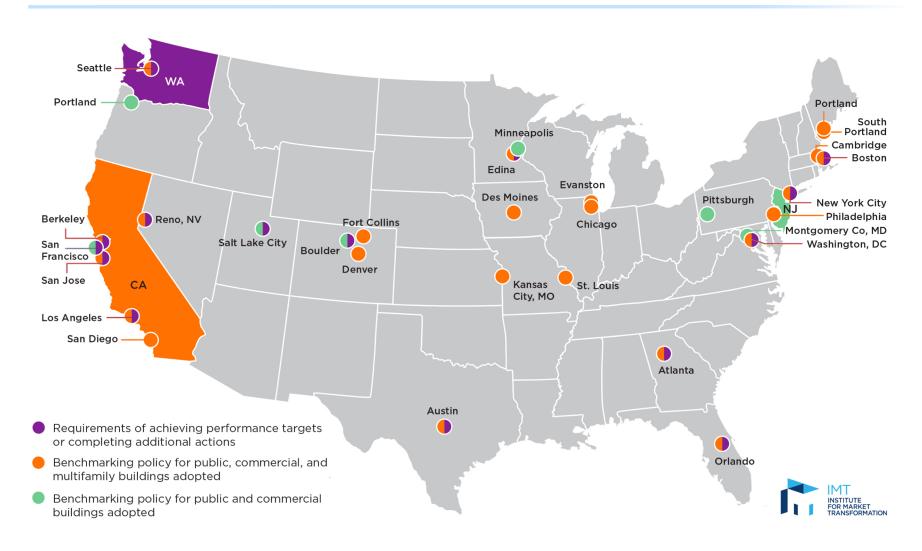
**Notes:** All listings include the HES (MLS, Redfin, Zillow, Trulia);

linked to utility incentives & contractors and to financing

products (FHA, GSEs) to drive upgrades



### Multifamily benchmarking policies in states/cities/counties





# Single- and Multifamily Disclosure

Minneapolis passed 3 residential energy disclosure policies at once in February 2019 (including benchmarking, not reflected below)



#### Minneapolis, MN

**Effective:** 2020 & 2021

Trigger: Time of Listing & Rental

Information: Asset (rating/upgrades at listing) & Operational (avg

energy cost per SF at rental)

**Enforcement:** Mandatory

**Exempt:** <600 SF, attached condos, qualified high performance

**Notes:** Integrated with already-required TISH\* inspections/reports

(done prior to listing), reducing cost and complication

<sup>\*</sup> Truth in Sale of Housing ordinance



## Initial Goal Setting Time / Q&A







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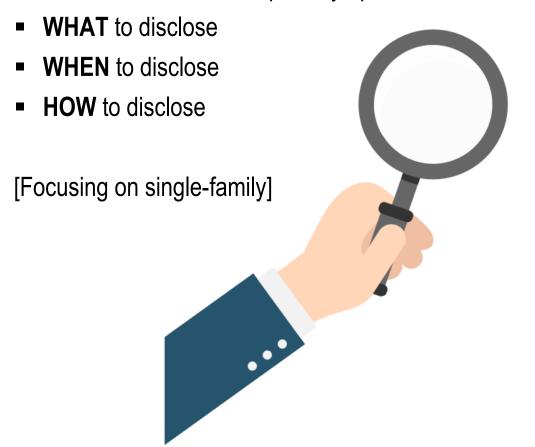
Moving Forward

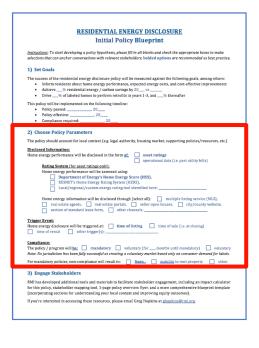




### **Selecting Initial Policy Parameters**

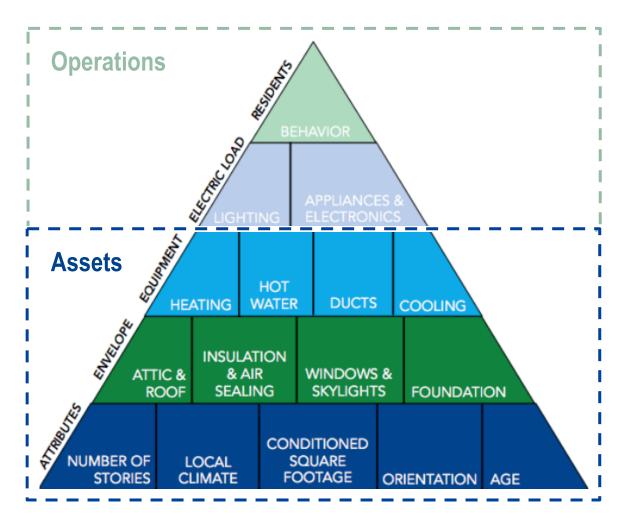
This section will cover the primary options when it comes to:







### What To Disclose: Operations vs Assets



2 primary methods to gauge and report energy performance:

- Operational data: based on a property's actual utility bills from previous months
- Asset ratings: based on assessing a property's physical assets



## What To Disclose: Operational Data

Disclosure of a property's actual utility data (e.g. past 12 months); consumption and costs





- More familiar to consumers, so may be simpler and more readily understood
- Commonly used for multifamily benchmarking
- Can also be effective for single-family rental use cases (e.g. average utility costs per square foot)
- Not a reliable predictor of efficiency for single-family, since occupant behavior is a significant factor (and occupants change)
- Utility constraints / privacy concerns (e.g. signing releases) can slow down sale or lease process
- Does not include energy upgrade recommendations or comparable scores



### Introducing Portfolio Manager®





#### **Management Tool**



Assess whole building energy and water consumption



Track green power purchase



Share/report data with others



Track changes in energy, water, greenhouse gas emissions, and cost over time



Create custom reports



Apply for ENERGY STAR certification

https://www.energystar.gov/buildings/tools-and-resources/overview\_portfolio\_manager\_presentation



## What To Disclose: Asset Ratings

Disclosure of a home's energy rating and report, based on a professional on-site assessment of its physical energy assets (insulation, HVAC equipment, windows, etc.)





- More effective for use in real estate transactions because these energy assets transfer to new occupants
- Objective information, independent of occupant behavior, comparable
- Assessments provide actionable upgrade recommendations
- Generates a score for easy comprehension

- Requires building up a trained assessor workforce to ensure effective on-demand delivery across a market
- Less commonly used for multifamily buildings



### Check-In





## What To Disclose: National Asset Rating Tools

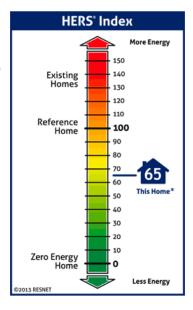


- Administered by US DOE
- Mostly existing homes
- 1-10 scale (as-is and as-improved scores)
- 1 hour assessments
- Assesses home energy use vs market
- **\$100-\$300**



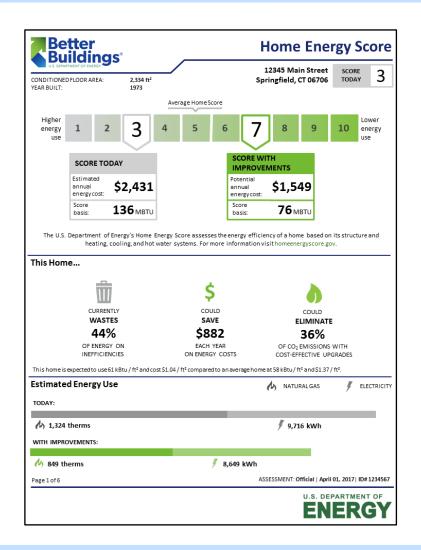


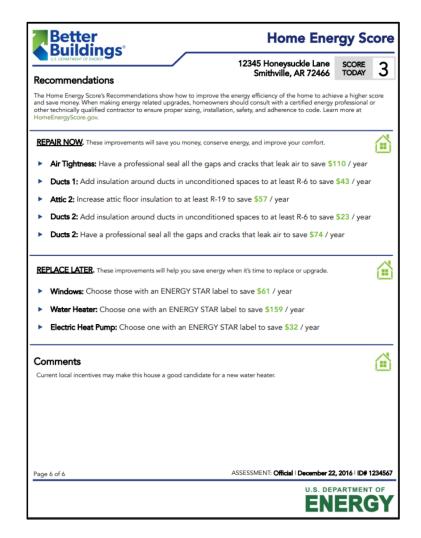
- Administered by RESNET
- Mostly new construction
- 0-250 scale
- 2-4 hour assessments
- Assesses code compliance and green certification
- **\$400-\$1,200**





## Home Energy Score: Report Highlights







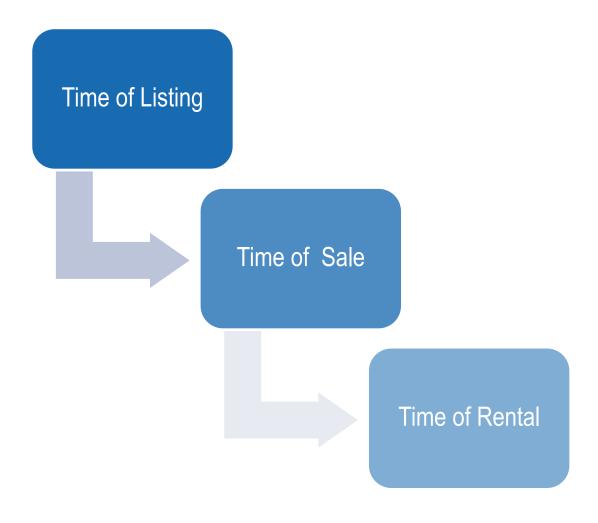
# **Blueprint Work Time / Q&A**

	RESIDENTIAL ENERGY DISCLOSURE
	Initial Policy Blueprint
	<u>Instructions:</u> To start developing a policy hypothesis, please fill in all blanks and check the appropriate boxes to make selections that can anchor conversations with relevant stakeholders; bolded options are recommended as best practica.
	1) Set Goals
	The success of the residential energy disclosure policy will be measured against the following goals, among others:  Inform residents about home energy performance, expected energy costs, and cost-effective improvements  Achieve * residential energy / carbon savings by 20 vs  Drive * of labeled homes to perform retrofits in years 1-3, and * thereafter
	This policy will be implemented on the following timeline:
	Policy passed:20 Policy effective:20
	Compliance required:20
d	2) Choose Policy Parameters
	The policy should account for local context (e.g. legal authority, housing market, supporting policies/resources, etc.)
	Disclosed Information:
	Home energy performance will be disclosed in the form of asset ratings
	operational data (i.e. past utility bills)  Rating System (for asset ratings only):
	Home energy performance will be assessed using:
	Department of Energy's Home Energy Score (HES), RESNET's Home Energy Rating System (HERS),
	Local/regional/custom energy rating tool identified here:
	Home energy information will be disclosed through (select all): multiple listing service (MLS),
	real estate agents, real estate portals, seller open houses, city/county website,
	section of standard lease form, other channels:
1	Trigger Event:
	Home energy disclosure will be triggered at: time of listing time of sale (i.e. at closing)  time of rental other trigger(s):
	Compilance: The policy   program will he:   mandatory   voluntary (for _ months until mandatory)   voluntary Note: No jurisdiction has been fully successful at creating a voluntary market based only on consumer demand for labels.
	For mandatory policies, non-compliance will result in: fines inability to rent property other
	3) Engage Stakeholders
	RMI has developed additional tools and materials to facilitate stakeholder engagement, including an impact calculator for this policy, stakeholder mapping tool. 1-page policy overview flyer, and a more comprehensive blueprint template (incorporating sections for understanding your local context and improving equity outtomes).
	If you're interested in accessing these resources, please email Greg Hopkins at ghopkins@rmi.org.





# When To Disclose: Trigger Events





### When To Disclose: Time of Sale

Requiring home sellers to obtain a home energy assessment and disclose the report to the expected home buyer at or just before closing





- Can provide a direct link with utility program offerings (if done right) because there's an identified customer (the buyer) they can connect with
- Energy information at time of closing / beginning of a new homeownership cycle can increase the likelihood that upgrades are implemented (higher in year 1 than later in homeownership cycle)
- Too late in the transaction process to wrap energy improvements into green mortgage products (Fannie, Freddie, FHA)
- Too late in the transaction process to allow prospective buyers to compare different homes and make informed decisions
- Too late in the transaction process to affect pricing



## When To Disclose: Time of Listing

Requiring home sellers to obtain a home energy assessment and disclose the report when listing their home for sale, making this information more actionable





- Provides information early enough to allow buyers to compare prospective homes (vs disclosure at time of sale/closing)
- Facilitates integration with mortgage process to finance energy improvements at low cost of capital (green mortgages)
- Does not interfere with or delay closings, mitigating some realtor concern
- Direct links to MLS; can support valuations

 Requires more coordination and followthrough to link ultimate home buyers to utility programs / offerings



### When To Disclose: Time of Rental

Requiring landlords to provide home energy information to prospective renters prior to lease agreement; can incentivize rental property owners to make improvements to stay competitive in the market





- Clarifies all-in occupancy costs and informs decision making for renters, often the most financially insecure households
- Easily linkable to annual rental licensing process, if in-place, to support compliance
- Facilitates minimum efficiency standards/ upgrade requirements (more in Part 2)
- Cost of rating compliance can be concern for landlords vs TOS/TOL (when cost is dwarfed by other closing costs & sales proceeds)
- Only applies to rental portion of the market, which may be a minority of housing stock



### Check-In



Which trigger(s) would be most impactful for your jurisdiction and why?



## **How To Disclose:** Voluntary

Programs can offer labels at any time for voluntary use in the real estate market, but your jurisdiction may want to encourage targeting specific trigger events





- Can be an "ice breaker" in the face of strong political opposition that can evolve into mandatory policy over time
- Can piggyback on EE programs to deliver labels to participants, led or managed by utility or program administrator
- Achieves significantly lower levels of market penetration than mandatory policy, but can reach higher levels if substantially supported by utilities
- Requires significant incentives, subsidies, and marketing to drive demand

**Note:** Historically, no jurisdiction has been fully successful at creating a functioning voluntary market based only on consumer demand for labels



## **How To Disclose:** Mandatory

Policies or programs that require, by legislation, this information to be provided and specify what information, when, and to whom; stakeholder engagement is critical upfront





- Achieves much higher levels of market penetration in support of community goals
- Supports market transformation by making this information visible and ubiquitous
- Lower burden on administrators to create the market (supply and demand)

- Likely to be more difficult to enact due to perception of slowing or interfering with real estate transactions
- Requires mechanisms to ensure high compliance



### Check-In

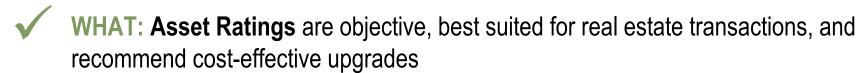


### **Show of Hands:**

Are you leaning towards voluntary or mandatory, and why?



## Recommended Best Practice: Single-Family

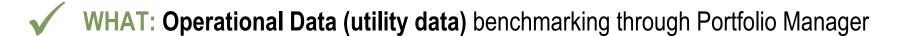


- ✓ Home Energy Score: national standard for existing homes and lower cost
- WHEN: Time of Listing is earliest stage of process → more actionable and less objectionable; and Time of Rental if applicable
- ✓ HOW: Mandatory achieves much higher levels of market penetration towards goals

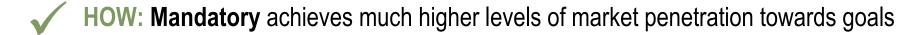
This combination best supports overarching policy objective to inform consumers about home energy performance, expected costs, and cost-effective improvements



## Recommended Best Practice: Multifamily



**✓ WHEN: Annually** disclosed to appropriate parties





## **Q&A / Blueprint Work Time (complete page 1)**

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## **DOE Better Buildings Solution Center**



#### PROVEN SOLUTIONS FOR:

- Large and small buildings
- All sectors
- Specific building types

#### **SEARCH BY:**

- Your energy efficiency barrier
- A technology or topic
- Your sector
- Your city or state

betterbuildingssolutioncenter.energy.gov



## **Single-Family Sector Specific Solutions**









Contact Us

ALL ▼

EARCH SOLUTIONS

Q

#### RESIDENTIAL ENERGY EFFICIENCY FOR LOCAL GOVERNMENTS













https://betterbuildingsinitiative.energy.gov/bca/residential-energy-efficiency-local-governments

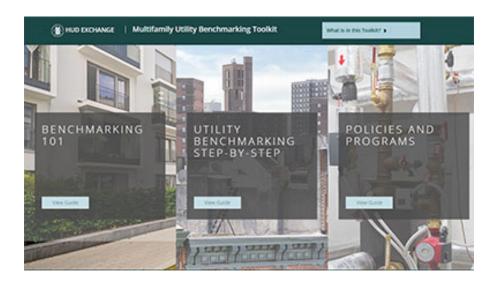


## **Multifamily Sector Specific Solutions**

# HUD BENCHMARKING TOOLKIT

- Benchmarking 101
- Utility Benchmarking Step-by-Step
- Policies and Programs

https://www.hudexchange.info/programs/utility-benchmarking/toolkit/



# MULTIFAMILY SECTOR ENERGY & WATER EFFICIENCY RESOURCES

- Technical Resources
- Policy Guidance
- Planning Tools

https://www.hudexchange.info/programs/better-buildings-challenge/energy-and-water-efficiency-resources/



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## **Introducing Residential Efficiency Standards**

Policies for existing residential properties that require owners to meet minimum energy efficiency criteria based on inspections before selling or renting out their properties:

- **Time of Sale:** compliance required prior to closing a sale of the property (e.g. San Francisco, Burlington)
  - Likely broader coverage / applicability in the market
- **Time of Rental Licensing:** compliance required in order to receive license to rent out units (e.g. Boulder)
  - Likely faster market penetration than Time of Sale trigger

If a property doesn't meet the minimum standard, energy upgrades must be performed

Disclosure policies can generate data and awareness for efficiency standards to build on



### Check-In



### **Show of Hands:**

How many jurisdictions in the room have a rental registration or rental licensing platform in place?



## **Key Policy Benefits**



#### **Consumer Protection**

Reduces risk in particular for low-income households (renters often the most financially insecure, and split incentives limit owners from making upgrades)



### **Economic Development**

Job creation (e.g. inspectors, contractors), local reinvestment of savings, higher quality building stock



### **Community Development**

Improved equity and health outcomes; data collected can guide future policies and programming



#### **Climate Action**

Requires improvements in the worst-performing / highest carbon emitting buildings in support of carbon and community goals



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### **Time of Sale**

San Francisco's Residential Energy Conservation Ordinance was the first in the US



### San Francisco, CA

Effective: 1982 (updated 1991)

Trigger: Time of Sale & Major Renovation

Scope: Single-family, duplexes, multifamily

**Requirement:** Inspection and certificate of compliance for minimum

measures noted below

Exempt: Construction >1978, mobile homes

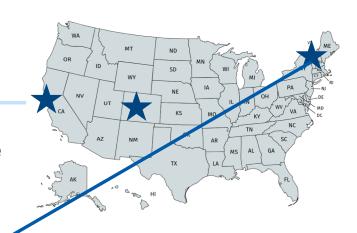
**Notes:** Spending limits ensure policy is not overly burdensome;

EE minimums include R-19 attic insulation, weatherstripping and sealing, duct and DHWH insulation



### Time of Sale

Burlington's Time of Sale Energy Efficiency Ordinance allows for transferring compliance to the buyer



### **Burlington, VT**

Effective: 1996

Trigger: Time of Sale

Scope: Apartment buildings (tenants directly pay for heating)

**Requirement:** Inspection and certificate of compliance for minimum

measures noted below

Exempt: N/A

**Notes:** Cost cap at 3% of listed price or \$1,300 per unit;

measures include minimum insulation levels for walls,

attic, water heaters, and ducts (avg cost \$650-750/unit)



## **Time of Rental Licensing**

Boulder's SmartRegs ordinance leverages the city's rental licensing platform to ensure compliance



### **Boulder, CO**

Effective: 2019 (adopted 2010)

Trigger: Rental Licensing

Scope: Rental properties

**Requirement:** Proof of SmartRegs compliance (HERS >120; checklist

score >100) required at time of application

**Exempt:** Short-term rentals, mobile homes, weatherized homes

Notes: Certified inspectors use a checklist based on IECC 1999

code OR assess for HERS rating >120; city provides

trainings, incentives, more



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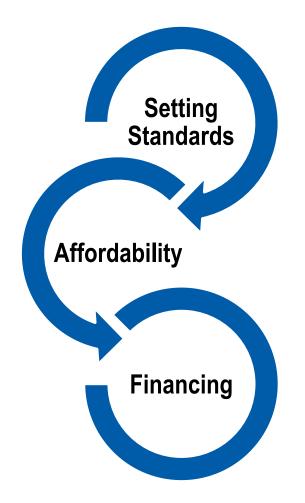
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## **Key Policy Considerations**



Determining appropriate criteria for minimum efficiency given local context and goals, including how to measure/assess

Incorporating mechanisms to reduce financial burdens on both owners and tenants

Ensuring that financing options are available to owners that are required to make upgrades



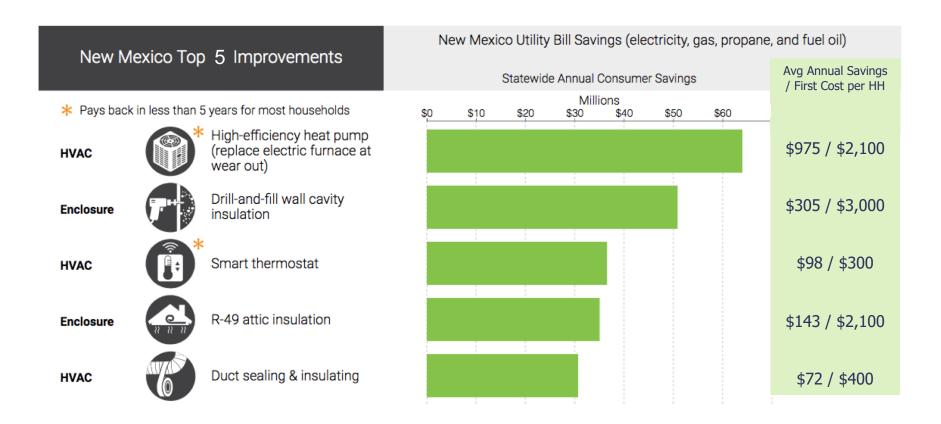
## **Setting Standards**

#### Key factors to consider include:

- Existing housing stock: the policy account for common building typologies (single-, multifamily, mobile, etc) and existing efficiency levels
  - Custom analysis or leverage public data (e.g. ResStock)
- Assessment tools that can be leveraged to measure building efficiency (e.g. HES, HERS, Portfolio Manager, custom checklists, etc)
- Energy upgrade project constraints (i.e. setting standards that would allow the majority of affected properties to be upgraded with <X-year payback or \$X cost)</li>



## Highest Impact Single-Family Upgrades for NM



Sources: National Renewable Energy Laboratory: <a href="https://resstock.nrel.gov/factsheets/NM">https://resstock.nrel.gov/factsheets/NM</a>



## **Affordability Goals**

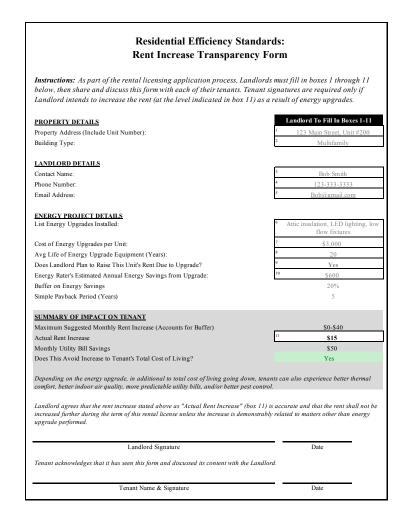
### Key factors to consider:

### For property owners:

- Project cost caps
- Utility incentive coordination
- LMI subsidies
- Clarifying financial value (property value, tenant retention, etc)

#### For tenants:

- Requiring owners to sign rent increase forms (limiting pass-throughs) →
- Focus on maintaining or lowering 'total cost of living' (TCL)





## Q&A





### **Exercise**



### **Jot Down & Discuss:**

What are the main goals you would want to achieve through this policy?

(1 post-it note per goal)



## **Exercise (continued)**



### **Jot Down & Discuss:**

What factors would you consider and initial steps would you take in support of these top goals/priorities?



## **Exercise (continued)**





## **Report-Out:**

What top 3 action items did your group identify for each policy priority?



## **Blueprint Work Time / Q&A**







## **Financing Options**

**Better Buildings' Financing Navigator**: an online tool that helps public and private organizations identify financing solutions for energy efficiency (and renewable) projects



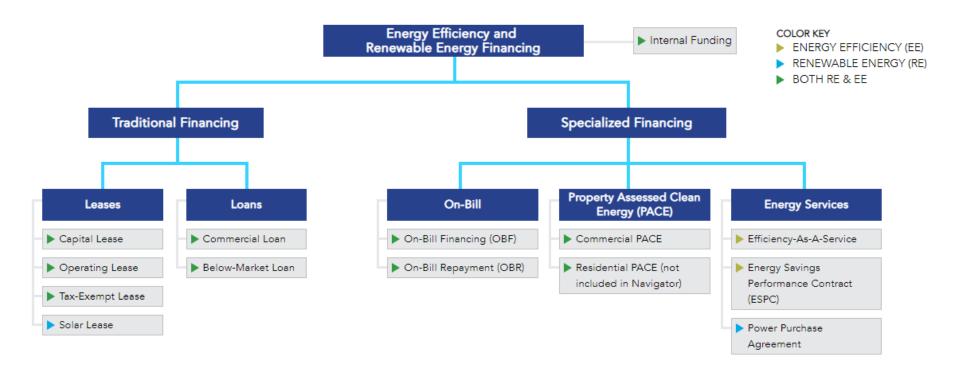
- **EXPLORE:** Learn the basics of the energy efficiency financing market
- **FIND:** Answer a few simple questions to see which financing options might be a fit for your projects
- 3 CONNECT: Speak to Better Buildings Financial Allies who may be able to help you

Now available at: <a href="https://betterbuildingssolutioncenter.energy.gov/financing-navigator">https://betterbuildingssolutioncenter.energy.gov/financing-navigator</a>



## **Financing Options**

Financing options can spread the upfront cost over the useful life of the project and address split incentives, making upgrades more palatable for owners to undertake





## Case Study: ICAST Scaling Energy Retrofits in NM

- ICAST(<u>www.icastusa.org</u>) is a national 501c3 nonprofit that won a 3-year grant with DOE in 2016 to offer innovative turnkey energy retrofit services to multifamily housing
- Since 2015, ICAST has executed upgrades to ~7,000 multifamily apartments across NM saving ~20 Million kWh annually
- Since 2016, ICAST has managed the statewide Demand Side Management (DSM) program for New Mexico Gas Company for all multifamily in their territory
- In 2015, ICAST was selected by the NM Mortgage Finance Authority (MFA) to implement their weatherization program for NM affordable housing properties
- ICAST is executing Energy Performance Contracts for TorC Housing Authority and Santa Fe County Housing Authority, with HUD approval.
  - Both projects include solar PV installs.



## Today's Agenda

#### Welcome & Introductions

### **Part 1: Residential Energy Disclosure**

- Overview & Value Proposition
- Policy Precedents
- Selecting Policy Parameters
- - Break (15 min) - -

### Part 2: Residential Efficiency Standards

- Overview & Value Proposition
- Policy Precedents
- Key Policy Considerations

**Moving Forward** 

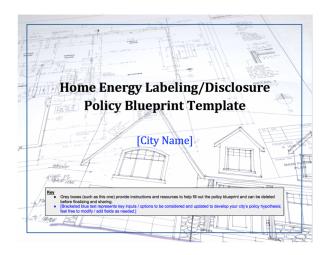


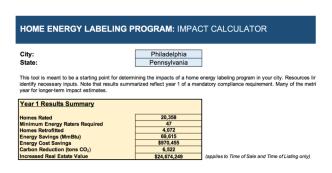


### More Resources Are Available

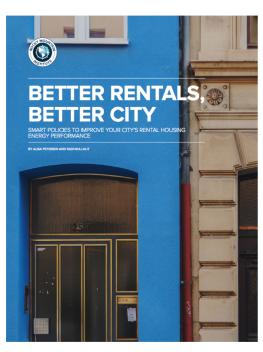
Based on past program offerings for local governments, RMI can share additional tools and resources as helpful, including:

- Full Policy Blueprints
- Impact Calculators
- Stakeholder Mapping
- Research
- Reports/Case Studies











### **Check-Out**



### Popcorn:

What would you like to spend more time on during the technical assistance session tomorrow or after the Energy Summit?



